

Submission by Mallard Pass Action Group (MPAG)

– unique ID ref. 20036230

# **Deadline 8:**

Comments on Rule 17 letter ExA request for further information - BMV

& Appendix 1

# Q2) Land Use & Soils

a) Can Natural England please provide comments on the conclusions of the report submitted by the Mallard Pass Action Group and confirm if it has any implications for their current position on soil surveys and sampling as set out in the Statement of Common Ground?

TIN049 provided by Natural England outlines the **policy** underpinning **protecting agricultural land**.

# "Policy to protect agricultural land.

Government policy for England is set out in the National Planning Policy Framework (NPPF) published in March 2012 (paragraph 112). Decisions rest with the relevant planning authorities who should **take into account the economic and other benefits of the best and most versatile agricultural land.** Where significant development of agricultural land is demonstrated to be necessary, local planning authorities should seek to use areas of poorer quality land in preference to that of higher quality. The Government has also re-affirmed the importance of protecting our soils and the services they provide in the Natural Environment White Paper The Natural Choice:securing the value of nature (June 2011), including the protection of best and most versatile agricultural land (paragraph 2.35)."

MPAG has been concerned during the Examination about some comments the Applicant has made in the SoCG and that triggered MPAG to make a Freedom of Information (FOI) request to Natural England. MPAG apologies this information is presented later than intended, but Natural England took longer than the statutory timeline to return the information. Our findings are detailed in Appendix 1 (at the back of this document). MPAG would be happy to supply all the FOI pdf documents to the ExA should they wish to investigate further.

Over the course of the last 18 months MPAG are not sure whether Natural England were struggling with resource limitations but their lack of engagement in hearings and the correspondence with the Applicant and KCC suggest in some cases they didn't always respond and/or that their contribution to the pre-examination and examination was not as thorough as it could have been. This is evident when following the correspondence trail and their SoCG progression. They have not fully scrutinised the detail of the Applicant's ALC grading methodology, data and outcomes. In that respect their final conclusion is not wholly reliable or sufficiently informed.

# MPAG would urge that all the points made through our Written Representation (REP2-090) through to the Landscope Land & Property soils report (REP7-060 & REP7-057) deserve more credence and weight when considering the question of BMV land for this application.

MPAG feel Natural England's remit could have been wider and shown deeper scrutiny i.e.

1. Ensure areas to be **permanently lost** are sampled at a detailed level.

• Whilst the Applicant gives the ALC breakdown for the substation, what has not been picked up is that this area was never surveyed at a detailed level and the Applicant has downgraded the results between pre-application (PEIR) and the ES.

2. Ensure areas that are at **risk of not returning to their original grade** are clearly identified and graded e.g. tracks and cable routes.

• There is no BMV information on this, just a top line number of hectares.

3. Ensure **all areas of BMV are correctly identified with detailed surveys** including land directly adjacent to that BMV land.

That was not the case as only 4 areas were re-surveyed at a more detailed level, but not fully as
demonstrated with field 2 in MPAG's report. Natural England seem just to be focussing on land that could
be lost permanently, as opposed to the equally important aspect of BMV land being taken out of food
production for up to 60 years noting their statement above about 'protecting agricultural land'. It may be
the case that the Applicant has just focussed Natural England on permanently lost land.

# 4. Ensure the **detailed survey work** and **results** are **robust**.

- How does Natural England explain why so many areas have been downgraded without being subject to a detailed re-survey (as identified by Landscope Land & Property report).
- How can Natural England find acceptable there are only data recordings from 2 soil pits, one in an area of retained arable, especially given soil pits are so important for informing the auger boring results and the final ALC grading.

MPAG believe detailed scrutiny is important to ensure the developer is not just 'marking their own homework'.

ALC#	Order	Limits		te and field gins	Area for biodiversity and arable	Area affected by substation and fixed equipment	
	Area (ha)	Area (% of total Site)	Area (ha)	Area (% of Solar PV Site)	Ha	На	
Grade 1	0	0%	0	0%	0	0	
Grade 2	100	11.7%	35	6.6%	65	0.5	
Grade 3a	260	30.5%	181	34.1%	79	3.7	
Grade 3b	439	51.5%	297	55.9%	142	9.9	
Grade 4	18	2.1%	18	3.4%	0	0.3	
Grade 5	0	0%	0	0%	0	0	
Non- agricultural	0	0%	0	0%	0	0	
Urban	3	0.4%	0	0%	-	3	
Not surveyed (roads, railways, verges etc)	32	3.8%	0	0%	-	0	
Total	852	100%	531	100%	286	17.4	

# ALC Results for the Order Limits and Solar PV Site Area

# The ALC identifies the areas in hectares and the proportions of land in each grade. All figures are rounded to the nearest hectare.

#### Note:

1. The area for biodiversity and arable should be split into its constituent parts, as the 'biodiversity only' area will be taken out of food production, therefore lost on a temporary basis for 60 years.

# Table 12-6: Areas Affected

ALC Grade	Area in Ha				
	Tracks and Solar Stations	Onsite Substation			
2	0.5	0			
За	2.5	1.2			
3b	4.7	5.2			
4	0.3	0			
Total	8.0	6.4			

# Note:

1. If the solar PV area has not been designed yet, how are KCC able to give a breakdown of ALC grades for tracks and solar stations, what was their methodolgy?

2. Field 19 housing the substation was not subject to a detailed survey and was downgraded, therefore the level of BMV above is not robust.

b) Do Lincolnshire County Council, Rutland County Council or South Kesteven District Council have any comments on the report submitted by the Mallard Pass Action Group and related implications for the consideration of the Proposed Development?

MPAG wanted to outline and re-iterate the purpose of the Landscope Land & Property (LL&P) report is to identify the weaknesses and inconsistencies of the ALC grading as presented in the ES Land & Soils chapter. The amount and % of BMV needs to be accurately presented and accounted for across all the different areas of the site. Using field 2 (and 3) does not provide all the answers for MPAG concerning BMV levels, but taken in conjunction with the review of all the survey data available in the PEIR and ES, it does raise many questions and arrives at a different conclusion to the Applicant. Landscope Land & Property, experts in the field, strongly assert there is in excess of 50% grade 3a and a small single figure amount of grade 2.

# **APPENDIX 1**

Extracts from Freedom of Information (FOI) request to Natural England.

#### 10<sup>th</sup> March 2022: letter from Natural England to Mallard Pass

NE clearly identify in point 3 the expectation on soil sampling ie. a detailed soil survey should be carried out, 1 auger boring per hectare supported by soil pits.

Note: only semi-detailed survey had been conducted at this stage. Only data for 2 soil pits was recorded and provided in the ES.

Date: 10 March 2022 Our ref: 383394 Your ref: 21/01473/PREAPP

The Planning Inspectorate Temple Quay House 2 The Square Bristol BS1 6PN

BY EMAIL ONLY



Consultations Hombeam House Crewe Business Park Electra Way Crewe Cheshire CW1 6GJ

T 0300 060 900

#### Dear

Environmental Impact Assessment Scoping Consultation (Planning Act 2008 (as amended) and The Infrastructure Planning (Environmental Impact Assessment) Regulations 2017 (the EIA Regulations) – Regulations 10 and 11): Mallard Solar Project

Thank you for seeking our advice on the scope of the Environmental Statement in the consultation dated 7 February 2022.

Natural England is a non-departmental public body. Our statutory purpose is to ensure that the natural environment is conserved, enhanced, and managed for the benefit of present and future generations, thereby contributing to sustainable development.

A robust assessment of environmental impacts and opportunities based on relevant and up to date environmental information should be undertaken prior to a decision on whether to grant a Development Consent Order. Annex A provides Natural England's general advice on the scope of Environmental Impact Assessments (EIA).

We understand that the EIA will be carried out on the basis that the development is permanent, to ensure a worst-case assessment of likely significant effects and that for the purposes of the environmental impact assessment the decommissioning assessment will be based on a 40-year operational life span for the solar infrastructure.

We would bring your attention to Natural England Technical Information Note 101 (TIN101) 'Solar Parks: maximising environmental benefits' (2011) which provides guidance relating to solar parks, their siting, their potential impacts and mitigation requirements for the safeguarding of the natural environment.

For this specific proposed development the Environmental Statement (ES) should particularly consider the following:

#### 1. Impact of the proposed development on the following designated sites:

- Tolethorpe Road Verges Site of Special Scientific Interest
- Ryhall Pasture and Little Warren Verges Site of Special Scientific Interest

Accidental damage and other direct or indirect effects may occur to these Sites of Special Scientific Interest, their being adjacent to the site. The ES would need to show any potential effects on these designations, including impacts on foraging habitat, noise, water quality, air quality or other disturbance which may damage or destroy the interest features for which these SSSIs have been notified. Impacts would need to be considered at all stages of the proposed development i.e. construction, operation and de-commissioning. It should also detail the mitigation required to avoid any identified impacts on designated sites.

The proposed development is not within any Impact Risk Zones for European Designated sites; thus we would not anticipate any adverse impacts to European designated sites, or the need for a Habitats Regulations Assessment.

Mitigation should be secured through a Construction Environmental Management Plan which will set out the locations of these features and the measures proposed for their protection.

#### In-Combination/Cumulative impacts

The Environmental Statement should include in-combination/cumulative assessment. We are aware of several other solar Nationally Significant Infrastructure Projects in Lincolnshire/ Nottinghamshire, including Heckington Fen, West Burton, Cottam, Gate Burton and Little Crow. Due to the size of each of these individual projects, we would like to see these projects also included within the cumulative assessment, where appropriate.

#### 3. Loss of Agricultural Land (BMV)

It is recognised that due to the nature of the solar panels a good proportion of the agricultural land affected by the development will not be permanently lost. In order to both retain the long-term potential of this land and to safeguard all soil resources as part of the overall sustainability of the whole development, it is important that the soil is able to retain as many of its many important functions and services (ecosystem services) as possible.

The following issues should be considered and included as part of the Environmental Statement (ES):

. The degree to which soils would be disturbed or damaged as part of the development

 The extent to which agricultural land would be disturbed or lost as part of this development, including whether any Best and Most Versatile (BMV) agricultural land would be impacted.

 The ES should set out details of how any adverse impacts on BMV agricultural land can be minimised through site design/masterplan.

 The ES should also set out details of how any adverse impacts on soils can be avoided or minimised and demonstrate how soils will be sustainably used and managed, including consideration in site design and master planning, and areas for green infrastructure or biodiversity net gain. The aim will be to minimise soil handling and maximise the sustainable use and management of the available soil to achieve successful after-uses and minimise offsite impacts.

The Agricultural Land Classification (ALC) mapping published by Natural England indicates that the site comprises of predominantly Grade 3 agricultural land, with an area of Grade 2 agricultural land located in the southern extent of the site. The ALC maps do not differentiate Grade 3 into subgrades 3a and 3b. We acknowledge the intention, that to fully assess the impacts to BMV land, a detailed ALC survey will be carried out. This should normally be at a detailed level, e.g. one auger boring per hectare, (or more detailed for a small site) supported by pits dug in each main soil type to confirm the physical characteristics of the full depth of the soil resource, i.e. 1.2 metres.

Further information is available in the <u>Defra Construction Code of Practice for the</u> <u>Sustainable Use of Soil on Development Sites and</u> The British Society of Soil Science Guidance Note <u>Benefitting from Soil Management in Development and Construction</u>. Further guidance is also set out in the Natural England <u>Guide to assessing development proposals</u> <u>on agricultural land</u>

#### 4. Regionally and Locally

The ES should consider any impacts upon local wildlife and geological sites, including local nature reserves. It is reported in the scoping document that a total of 98 non-statutory Local Wildlife Sites (LWS) are present within 2km of the site. Two LWS (the Carlby/Essendine Verge LWS and Essendine Dismantled Railway Embankment LWS) are located onsite, with an additional 25 sites directly adjacent to the site boundary or within 10m. The ES should set out proposals for mitigation of any impacts and if appropriate, compensation measures and opportunities for enhancement and improved connectivity with wider ecological networks. As stated, consultation should therefore take place with the Ecology Officers for Leicestershire, Rutland and Lincolnshire County Councils. Non-statutory consultees such as the Wildlife Trusts should also be approached.

#### 5. Protected Species

The ES should assess the impact of all phases of the proposal on protected species. It should also provide details of any proposed mitigation measures required to protect these species. Consideration should be given to the wider context of the site, for example in terms of habitat linkages and protected species populations in the wider area. It is noted that ground nesting birds may specifically be at risk due to the large land-take involved with the development. We note that a suite of detailed surveys has already been undertaken including an extended Phase 1 habitat survey, water vole and otter surveys, badger survey, breeding bird survey, wintering bird surveys and great crested newt surveys. Mitigation has been proposed including: the lighting scheme to be designed to avoid artificial lighting on linear features (including hedgerows and water courses), woodland and other retained or created habitats; onsite operational traffic to be minimal and limited to maintenance vehicle movements at very low intensity to avoid risk of accidentally injuring or killing any protected or notable species and no regular presence or work is envisaged onsite leading to disturbance of retained or created habitats.

#### 6. Ancient Woodland

Ancient woodland is present immediately adjacent to the site boundary to the north-east of the site. The ES should assess the impacts of the proposal on any ancient woodland,

# 31<sup>st</sup> August 2022: Natural England letter to the Applicant

In response to Natural England being consulted by the Applicant, Natural England belatedly drew the following conclusions 3 months after they received correspondence from the Applicant dated 26<sup>th</sup> May 2022.

The key points from this letter relate to Natural England realising a semi-detailed survey has been conducted arriving at 52% BMV (should be 53%) for the solar area. In preparation for the ES the expectation was:

- that a detailed survey is required of all BMV areas this did not take place for all BMV areas.
- some supplementary sampling in the adjacent non BMV this did not take place fully.
- Also a detailed survey of the substation and cable routes there was no detailed re-survey of this area or of any cable routes.
- Reference is made to NPPF policy and PPG guidance in respect of using poorer quality land where a significant development of agricultural land is required. Despite at PEIR stage this seems to have been ignored and the Applicant has not sought further land outside of the Order Limits.



Planning Lead Mallard Pass Solar Farm Ltd

info@MallardPassSolar.co.uk

BY EMAIL ONLY



Customer Services Hornbeam House Crewe Business Park Electra Way Crewe Cheshire CW1 6GJ

T 0300 060 3900

Dear

Planning consultation: Section 42 Statutory Consultation - Mallard Pass Solar Farm

Thank you for your consultation on the above dated 26 May 2022 which was received by Natural England on 26 May 2022

Natural England is a non-departmental public body. Our statutory purpose is to ensure that the natural environment is conserved, enhanced, and managed for the benefit of present and future generations, thereby contributing to sustainable development.

We understand that you are consulting us in line with paragraph 67 of the Planning Act 2008 "Guidance on pre-application consultation", and that further consultation may be required in line with paragraph 85, particularly if/when the draft Environmental Statement has been prepared. We also appreciate that this consultation under S42 of the Planning Act 2008 also encompasses consultation on the preliminary environmental information, and that some overlap exists between these various requirements.

Please find below our advice on 'Chapter 13: Agricultural Land Use' of the Preliminary Environmental Information Report (PEIR). We apologise for the delay in forwarding this.

If you have any queries relating to the advice in this letter, please contact me at <u>@naturalengland.org.uk</u> or on

Yours sincerely

East Midlands Team

# Annex 2 Preliminary Environmental Information Report

#### Chapter 13: Agricultural Land Use

Natural England has reviewed the soils information currently available in the Preliminary Environmental Information Report (PEIR).

We note that the report indicates that the environmental impacts on soils have been considered and the outcomes are in keeping with solar developments, minimal impacts on soil and land quality. We would expect this to be fully addressed in the Environmental Statement (ES).

We welcome the consideration of soils and land quality in the PEIR. We note that a semi detailed Agricultural Land Classification (ALC) survey has been carried out. This has shown that 48% of the application site is Best and Most Versatile Land (BMV) and 52% of the solar PV area is BMV. As this is a significant area of high quality land likely to be affected by the development, even if deemed temporary, a detailed ALC survey is required so that the planning authority can make an informed decision.

In preparation of the ES we request that you revisit the site to carry out a detailed survey of all the BMV areas and some supplementary sampling in the adjacent non BMV to confirm its extent. We also require detailed ALC data for the substation sites etc. and the cabling route. We welcome the proposals to use Soil Management Plans (SMP) at both construction and decommissioning stages. The ALC survey will inform the SMPs for any areas to be disturbed (temporary and permanent) to ensure correct handling and restoration of soils, and onsite reuse of any surplus soils stripped from areas of permanent development.

During the life of the proposed development it is likely that there will be a reduction in agricultural production over the whole development area. We would point out that the local planning authority will need to consider whether this is an effective use of land in line with planning practice guidance which encourages the siting of large scale solar farms on previously developed and non-agricultural land. Paragraph 174b and footnote 53 of the <u>National Planning Policy Framework</u> (NPPF) states that:

- 'Planning policies and decisions should contribute to and enhance the natural and local environment by':
- 'recognising the intrinsic character and beauty of the countryside, and the wider benefits
  from natural capital and ecosystem services including the economic and other benefits of
  the best and most versatile agricultural land, and of trees and woodland.'

Footnote 53: Where significant development of agricultural land is demonstrated to be necessary, areas of poorer quality land should be preferred to those of a higher quality.

We would also draw to your attention to <u>Planning Practice Guidance for Renewable and Low Carbon</u> <u>Energy (March 2015)</u> (in particular paragraph 013), and advise you to fully consider best and most versatile land issues in accordance with that guidance.

#### Further General Advice

Should you have any questions about ALC or the reliability of information submitted with regard to BMV land please refer to Natural England's '<u>Guide to assessing Development proposals on Agricultural Land</u>'. This document describes the ALC system including the definition of BMV land, existing ALC data sources and their relevance for site level assessment of land quality and the appropriate methodology for when detailed surveys are required.

Code of Practice for the Sustainable Use of Soils on Construction Sites.

Page 2 of 3

Natural England would advise that any grant of planning permission should be made subject to conditions to safeguard soil resources and agricultural land, including a required commitment for the preparation of reinstatement, restoration and aftercare plans; normally this will include the return to the former land quality (ALC grade).

General guidance for protecting soils during development is also available in Defra's <u>Construction</u> <u>Code of Practice for the Sustainable Use of Soils on Construction Sites</u>, and should the development proceed, we recommend that relevant parts of this guidance are followed, e.g. in relation to handling or trafficking on soils in wet weather.

The British Society of Soil Science has published the <u>Guidance Note</u> 'Benefiting from Soil Management in Development and Construction' which sets out measures for the protection of soils within the planning system and the development of individual sites, which we also recommend is followed.

# 14<sup>th</sup> July 2022 Natural England email to KCC

KCC had sent some emails back in April 2022 asking for a response concerning survey work. Natural England replied but with an email intended for Heckington Fen solar farm. Upon further chasing KCC effectively received the same generic email just without the specifics relating to Heckington Fen solar farm. This email below seems a bit contradictory (and generic), however the final paragraph bullet point does re-iterate the advice Natural England gave in earlier correspondence.

From: @naturalengland.org.uk> Sent: 14 July 2022 11:23 To: Kernon Countryside Consultants Subject: RE: Mallard Pass Solar

# Dear

Apologies for the delay in replying. Thank you for your e mail. I must apologise for sending you the comments that relate to Heckington solar park and not Mallard Pass. This was an error of mine. Our advice for Mallard Pass is as follows:

- We are content that the ALC survey and grading has been carried out according to the published ALC Guidelines. We would expect a detailed soil survey for the areas permanently affected by the development, and detailed ALC to identify the extent of BMV. For a site of this size we may advise on a free survey rather than grid based survey with flexibilities around density depending on land quality due to the size of the site. Published data for this area does indicate some likely higher quality land in the south, so a detailed survey is recommended. In areas identified as lower quality the survey density could be reduced, but in high quality areas the density needs to be detailed. This allows the planning authority to make informed decisions.
- The ALC survey can then inform the layout of the development, i.e. avoid BMV for permanent development. A semi detailed survey may not identify all of the BMV land.
- Detailed ALC surveys will provide the information required for a good soil management plan for the whole site, on which we will be happy to provide comment. on.
- · Regarding the submitted draft ALC report, the ALC map should be

labelled that it is a semi-detailed survey.

· We request that you revisit the site to carry out a detailed survey of all the BMV areas and some supplementary sampling in the adjacent non BMV to confirm its extent. We also require detailed ALC data for the substation sites etc and the cabling route. The ALC survey will enable a soil management plan to be generated for any areas to be disturbed (temporary and permanent) to ensure correct handling and restoration of soils, and onsite reuse of any surplus soils stripped from areas of permanent development.

I will forward your attached plan to that shows three areas outlined in red for proposed additional sampling.

Please contact me f you wish to arrange a meeting to discuss

ricuse contact me ryou wish to ununge u meeting to used s.
Kind regards
email: @naturalengland.org.uk
From: Kernon Countryside Consultants
Sent: 07 June 2022 10:36
@naturalengland.org.uk>
Cc: @naturalengland.org.uk>
Subject: Mallard Pass Solar
KCC3051
Dear
Thank you for your email of 17 <sup>th</sup> May forwarding your Soils Advisor's, comments about the
draft semi-detailed ALC.
Those comments I have taken as generic comments because the references to the provisional ALC
showing Grades 1 and 2 relate to comments about Heckington Fen Solar. The Mallard Pass Solar
proposal is shown as undifferentiated Grade 3 on the "provisional" maps and as a low likelihood of BMV
on the Predictive BMV maps (2017).
However the principle of the comments can still apply to Mallard Pass.
I attach a plan that shows three areas outlined in red for proposed additional sampling, being three areas of predominantly BMV. I would be grateful if you and could confirm that these areas will be adequate
could confirm that these areas will be adequate

for further survey to a detailed level, to identity whether or not a more complex pattern of ALC is identified from the greater frequency of sampling.

I look forward to hearing from you.

With kind regards.

Yours sincerely

Kernon Countryside Consultants

# 5<sup>th</sup> August 2022 KCC email reply to NE

After this email there is no further correspondence available through the FOI until the application has been submitted and until the Statement of Common Ground (SoCG) process starts. This suggests that the Applicant never received signoff from Natural England on their 2<sup>nd</sup> stage sampling. MPAG believe this to be the case as one of their deadline responses suggested they had received no objections about the re-sampling methodology, but the underlying reason was because they never received a response from Natural England in the first place. Based on no response KCC proceeded with survey work which then was challenged at the next stage in Natural England's Relevant Representation.

From: To: Subject: Date: Attachments:

"Kernon Countryside Consultants" RE: Mallard Pass Solar 05 August 2022 11:27:00 image002.jpg image002.jpg

Dear

Thank you for your e mail.

I've talked to the state of the sta

I must apologise as I did follow up your request for comment on the map proposals on 14 July, I had asked to be asked to comment further on the map but the had replied that her advice was contained in the comments I had already forwarded to you, and I failed to pass this on. Kind regards



email: <u>@naturalengland.org.uk</u> Follow the East Midlands on Twitter - @NEEastMidlands

From: Kernon Countryside Consultants Sent: 03 August 2022 12:12 To: @naturalengland.org.uk> Subject: RE: Mallard Pass Solar KCC3051 Dear

Further to your letter of 14<sup>th</sup> July (below), I write to enquire whether you have received a response from yet?

We obviously need to take a decision fairly soon regarding survey areas, so I would appreciate it if you could forward presponse. If the has not responded, then we will proceed as per my suggestion. With kind regards.

Yours sincerely

Kernon Countryside Consultants Ltd REGISTERED AS A FIRM REGULATED BY RICS	2
Firm Registration No: 023680	
Tel:	New Logo
Email	2
www.kernon.co.uk	

# Procedural Deadline A: Applicant's responses to Relevant Representations

Interestingly Natural England challenged the Applicant's methodology with respect to 'significance' of assessment. Whilst it was expected the Applicant would respond/rebuff, this was still a valid point for Natural England to raise.

Land use and	BMV Agricultural	Whilst we broadly agree with the EIA assessment	The ES methodology is based on the IEMA
Soils	Land –	methodology presented in Appendix 12.2, the	methodology, and the suggested approach
	Methodology	significance of assessment should take account of the	would not accord with this and would lead to an
		pattern of grades on a site so that the highest	inaccurate assessment.
		significance value for the agricultural land receptor is	
		that which is then applied to the site as a whole. As	The Proposed Development will affect 0.5 ha of
		such, the potential land take of 14.4 ha (access tracks	Grade 2 and 3.7 ha of Subgrade 3a. Each grade

and substation considered together) would have a moderate magnitude of change, and due to the presence of Grade 2 land, the sensitivity would be very high sensitivity, resulting in a large or very large adverse significance. This should be reflected in tables 12-8 and 12-14.	 1	
presence of Grade 2 land, the sensitivity would be very high sensitivity, resulting in a large or very large adverse significance. This should be reflected in tables 12-8 and 12-14. To illustrate why this is the correct approach, consider a theoretical scheme involving 1 ha of Subgrade 3a land (which would be a high sensitivity resource, minor magnitude impact, and consequently a slight or moderate significance impact). If the application site was 11ha in total but with only 1 ha Subgrade 3a and 10 ha of Grade 4 and the sensitivity was applied to the whole 11 ha, the impact would be greater (high sensitivity, moderate magnitude, moderate or large significance impact). If the application site was 21ha but still with only 1 ha Subgrade 3a but with the rest being 20 ha Grade 4, and the significance was applied to the whole, the impact would increase to large or very large (high sensitivity, major magnitude, large or very large significance). Given that in all cases only 1ha of Grade 3a is involved, the impact should remain constant. The suggested amended	and substation considered together) would have a	must be separately assessed through the EIA
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12-14. 12-14.	high sensitivity, resulting in a large or very large adverse	
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assessment.		

# 2<sup>nd</sup> June 2023 Statement of Common Ground V2

MPAG are a great believer it is sometimes what you don't see that is most informative. What we mean by that is the comments Natural England provided in the tracked version of this SoCG are clear about what they expect. MPAG having experienced the SoCG process and read all the consultee SoCGs as they have progressed, is concerned about the Natural England SoCG. At V2 their comments in the tracking seem quite clear, yet by V3 (REP7-028) submitted at D7 with revised wording on the stakeholder comment, the Applicant seems to have arrived at a **green status**. In respect of sampling this is not consistent with all their other communications and it also shows they have not checked carefully the data.

The stakeholder comment is always written in the first instance by the Applicant and is the status the Applicant wants to arrive at, and they will find a way of doing that by reconstructing the text in such a way to their advantage (an uncomfortable experience for MPAG). Additionally a point can have a status of green but the point is not necessarily agreeing with the Applicant, which gives a false impression if just checking the headline traffic light system.

05/08/2022	Natural England contacted the Applicant.	The final paragraph of advice regarding the general location of additional ALC survey sampling that is recommended. Outcome: Actioned in the September ALC survey	Commented Auger Point Plan in E5 Appendix 12.4 shows not all areas requested were subject to detailed survey. This needs
16/08/2022	Letter via Email	Natural England submits feedback to the Stage Two Statutory Consultation.	to be captured in SoCG.

Ref.	Description of Matter	Stakeholder Comment	Applicant's Response	Status	
NE012	Land Use under PV Arrays	Natural England considers that the information provided by the Applicant is acceptable.	The Applicant has discussed the use of land under the proposed PV Arrays, and this is further outlined in the outline Landscape and Ecology Management Plan (oLEMP), [EN010127/APP/7.9].	Agreed	Commented Unsure what is being agreed here & whether it falls within NE's remit.

Ref.	Description of Matter	Stakeholder Comment	Applicant's Response	Status	
NE012	Land Use under PV Arrays	Natural England considers that the information provided by the Applicant is acceptable.	The Applicant has discussed the use of land under the proposed PV Arrays, and this is further outlined in the outline Landscape	Agreed	Commented Unsure what is being agreed here & whether it falls within NE's remit.
			and Ecology Management Plan (oLEMP), [EN010127/APP/7.9].		

NE017	Detailed BMV	Natural England considers the	BMV surveys and sampling have	Agreed	Commented NE017 & NE016 appear repear
	survey and sampling	Applicant's BMV surveys and	been undertaken, this is further		could be merged in to one? ALC survey and BMV survey same.
		sampling to be acceptable.	addressed within the		Janie.
			Environmental Statement		
			Chapter 12 [EN010127/APP/6.1]		
			and associated appendices.		
NE018	Land Use – ALC	Natural England is content with	As outlined in the DAS (Design	Agreed	
	Survey	the Applicant's Order Limits of	and Access Statement),		Commented This description may be mislea
		the Site, and the land parcels	[EN010127/APP/7.3] not all		survey has been covered in previous points.
		(including land classification)	areas of the Site would contain		
		for the proposed development.	solar development and 234ha of		
			agricultural farmland would		
			continue to be managed under		
			an agricultural regime. Wherever		
			possible, the Applicant preferred		
			poorer quality land to those of a		
			higher quality.		
NE019	Soil resource	Natural England considers that	An outline Decommissioning	Under	
	safeguarding with	the Applicant's restoration	Environmental Management	Discussion	
	restoration plans	plans and decommissioning	Plan (oDEMP) has been		
		environmental management	prepared to support the DCO		
		plans are acceptable.	application. The		
			decommissioning phase would		
			include the removal of any		
			permissive paths and the		

			potential reversion of grassland			Commented RR made comments on deficiencies in
			underneath the Solar PV Arrays.			SMP:
			In addition, an outline Soil		/	<ul> <li>Soil handling, movement and trafficking should be undertaken under the supervision of an appropriately experienced soil</li> </ul>
			Management Plan (including			specialist to advise on and supervise soil handling, including identifying when soils are dry enough to be handled.
			outline Excavation Material			-Suitable criteria for assessing when the soil is in this state should
			Management Plan) (pSMP) has			be provided. Reference could usefully be made to the field tests for suitably dry soils provided in Table 4.2 In the IQ Soil Guidance
			been prepared to support the DCO application. This notes the			full document including all practitioner advice updated May
			restoration plans for the			2022.pdf (hubspotusercontent-na1.net) -The Scope of the oSMP should be expanded to include the soil
			surrounding area, with a focus			management of the land under the proposed ecological and
			on soil resource safeguarding.			mitigation areas, and aftercare. Although there is no soil movement proposed in these areas, soil trafficking will occur and
			on controbution balloguaranty.			therefore mitigation measures need to be in place to minimise
						the potential impact on the soil resource. -The sensitivity of the soil is derived from the ICE EIA Handbook as
NE020	BMV grades within	Comment from RR	Feedback from Applicant –	Under		presented in the IEMA Guidelines, in which the MCL, HCL, C an
	the environmental		Future meetings	discussion		Commented Assessment of impact to soils from
	mitigation					enhancement areas also required. Including area of land take for enhancements and the BMV grades of this.
L						, and the second s
						RR's state: -Chapter 12 states that 239 ha of the Mitigation and
						Enhancement Areas will remain in agricultural use and are not
						affected by any works. The remaining Mitigation and Enhancement areas will be split into a range of habitats, including
						proposed tussock grassland, proposed calcareous grassland and
						retained arable fields. The ES should include either an additional table or an expanded table 12.1 to clearly show the amounts and
						proportions of agricultural land, including BMV, impacted by each
						element of the proposed mitigation and enhancement alongside the amounts and proportions of agricultural land impacted by the
						permanent infrastructure and temporary solar PV arrays, so that
						it is clear what ALC grades are potentially affected across the full Proposed Development.

....

# 15<sup>th</sup> June letter to Planning Inspectorate – deadline 2

At this stage Natural England has now identified that the Applicant has not followed their guidance which they consistently stated in earlier correspondence. It is also not clear what the Applicant's justification was despite this being requested by Natural England.

Given the soil sampling by Landscope Land & Property (REP7-060), predominantly testing field 2 (which was 1 of the 4 areas that the Applicant retested), it is clear now KCC's sampling was not sufficiently robust to pick up the full extent of the BMV. 20% of the field 2 was not retested where there was an overlap of grade 2 and 3a, LC&C's results showed a higher proportion of BMV. If that was the case in one field, what does that mean for other areas of the site both retested (phase 2) and not retested (phase 1), noting not all BMV areas were retested. Just one example which is pertinent is the substation as KCC changed the grading without retesting, as shown in LC&C's report.

# Agricultural Land Classification (ALC) Survey - AMBER

The three matters regarding the ALC Survey raised in Natural England's relevant representations have been resolved by the following:

- The applicant has provided additional text within the oSMP that sets out discussion of the sitespecific soils data derived from the detailed ALC Survey will be provided in the detailed SMP.
- An explanation of how laboratory assessment of particle size (PSD) has been used is provided within the Applicant's response; further detail is acknowledged within the ALC Survey Appendix (APP-091).

We would, however, like to note an additional matter that was not covered within our relevant representations, but which has arisen following further consideration of the ES and discussions with the applicant regarding the Statement of Common Ground: At the pre-application stage, Natural England advised that, following the semi detailed ALC survey carried out by the applicant, additional detailed survey would be required in all areas identified to be Best and Most Versatile land, as well as in adjacent non BMV areas to confirm its extent, substation sites and cable routes. The applicant has carried out additional detailed survey across the majority of the requested areas (as noted in section 2.5 of Appendix 12.4: Land Use and Soils – ALC Survey), however, the auger point plan in the appendix indicates there are some areas of BMV land that have not been subject to detailed survey. Natural England do not consider this to be a major concern, however, it is advised that justification should be provided within the ES for the divergence from the requested survey method.